Appendix A. Residential Buildable Lands Inventory

The general structure of the buildable land (supply) analysis is based on the DLCD HB 2709 workbook "Planning for Residential Growth – A Workbook for Oregon's Urban Areas," which specifically addresses residential lands. The buildable lands inventory uses methods and definitions that are consistent with OAR 660-009 and OAR 660-024. City staff used 2016 data for this report. The following provides an overview of the buildable land inventory methodology and results.

OVERVIEW OF THE METHODOLOGY

The buildable lands analysis was completed through several sequential steps. First, the analysis established the residential land base (parcels or portion of parcels with appropriate zoning), classified parcels by buildable status, identified/deducted environmental constraints, and lastly summarized total buildable area by plan designation.

Data used for the analysis was provided by the Jackson County GIS Department. Specific data used included city/urban growth boundaries, tax lots, zoning, National Wetland Inventory wetlands, and a digital elevation model (to calculate slopes). The tax lot data was current as of June 2016.

DEFINITIONS

A key step in the buildable lands analysis is to classify each tax lot into a set of mutually exclusive categories based on development status. For the purpose of this study, all residential tax lots in the UGB are classified into one of the following categories:

- **Vacant land.** Tax lots that have no structures or have buildings with very little improvement value. For the purpose of this inventory, residential lands with improvement values under \$10,000 are considered vacant.
- Partially vacant land. Partially vacant tax lots are those occupied by a use but which contain enough land to be further subdivided without need of rezoning. Residential parcels zoned RL and RM one-half acre or more were assumed to be partially-vacant. One-quarter acre (10,890 square feet) of the parcel area was subtracted to account for the existing dwelling and assuming that the remainder is buildable land.
- Undevelopable land. Vacant land that is under the minimum lot size for the underlying zoning district, land that has no access or potential access, land that is already committed to other uses by policy, or tax lots that are more than 90% constrained, or land used by a home-owners association.
- Public land. Lands in public or semi-public ownership are considered unavailable for residential development. This includes lands in Federal, State, County, or City ownership as well as lands owned by churches and other semi-public organizations, such as hospitals. Public lands were identified using the Talent County Assessment

data with a total assessed value of \$0 and aided by using the property owner name. This category only includes public lands that are located in residential plan designations.

• **Developed land.** Land that is developed at densities consistent with zoning and improvements that make it unlikely to redevelop during the analysis period. Lands not classified as vacant, partially-vacant, or undevelopable are considered developed.

Following the initial classification of parcels, city staff visually scanned the result based using aerial photos to look for anomalies.

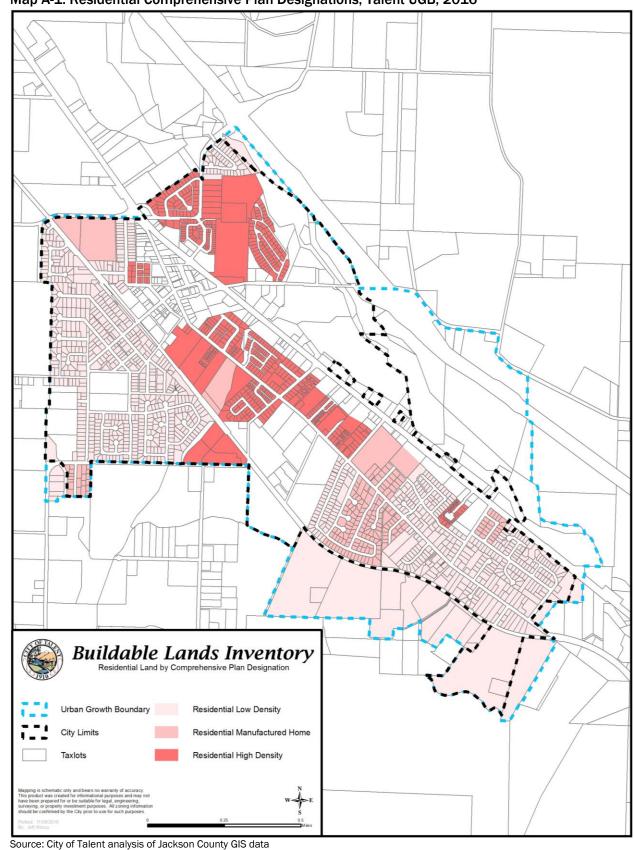
DEVELOPMENT CONSTRAINTS

Consistent with state guidance on buildable lands inventories, ECO deducted portions of residential tax lots that fall within certain constraints from the buildable lands including wetlands and steep slopes. Categories used were consistent with OAR 660-008-0005(2):

- Lands within floodways. We used FEMA FIRM maps to identify lands in floodways. No parcels with residential Plan Designations fell within a floodway. As a result, no land was deducted for this constraint.
- Lands in regulated wetlands. We used Talent Local Wetlands Inventory data (1997) to identify wetlands.
- Land with slopes over 25%. Jackson County GIS calculated steeps slopes using a digital elevation model file to identify areas with slopes over 25%, which is consistent with the Division 9 rule.

The inventory was completed primarily using Geographic Information Systems (GIS) mapping technology. The output of this analysis is a database of land inventory information, which is summarized in both tabular and map format. Although data for the inventory was gathered and evaluated at the parcel level, the inventory does not present a parcel - level analysis of lot availability and suitability. The results of the inventory have been aggregated by comprehensive plan designations, consistent with state planning requirements. As such, the inventory is considered to be accurate in the aggregate only and not at the parcel level. The Residential Buildable Land Inventory includes a review of the following residential comprehensive plan designations:

- Residential Low Density (RL)
- Residential Manufactured Home (RM)
- Residential High Density (RH)



Map A-1: Residential Comprehensive Plan Designations, Talent UGB, 2016

RESIDENTIAL BUILDABLE LAND INVENTORY RESULTS

Table A-1 shows residential land in Talent by classification (development status). The results show that Talent has 541 total acres in residential plan designations. By classification, about 62% of the land is developed, 24% is partially vacant, 9% is vacant, 4% is public and 1% is undevelopable. About 25% of residential land is in the residential high density designation (RH); 13% in residential manufactured home designations (RM) and 63% in residential low density designations (RL).

Table A-1. Residential Land by Classification, Talent UGB, 2016

				Outside of city limits,		
	Inside Talent city limits			within urbanizing area		
	Residential Residential		Residential	Residential		
	Low Density	Manufactured Home	High Density	Low Density		Percent of
Development Status	(RL)	(RM)	(RH)	(RL)	Total	Total
Developed	168	61	106	2	337	62%
Partially vacant	27	4	7	94	132	24%
Vacant	33	3	9	1	46	9%
Public	7	0	11	4	22	4%
Undevelopable	2	1	0	1	4	1%
Total	237	69	133	102	541	100%
Percent of Total	44%	13%	25%	19%	100%	

Source: City of Talent analysis of Jackson County GIS data

Table A-2 shows land in all residential plan designations by development and constraint status. Talent has 541 acres in 1,797 tax lots in residential plan designations. About 65% of total residential land (352 acres) is built, 12% (65 acres) is constrained, and 23% (124 acres) is buildable.

Table A-2. Residential Land by Comprehensive Plan Designation

		Total		Constrained	Buildable
Plan Designation	Tax Lots	Acres	Built Acres	Acres	Acres
RL-City Limits	987	237	176	23	38
RL-Urban Growth Boundary	28	101	5	29	67
RM	203	69	63	1	5
RH	579	133	108	12	13
Total	1797	541	352	65	124
Percent of Total		100%	65%	12%	23%

Source: City of Talent analysis of Jackson County GIS data

Table A-3 shows buildable acres (e.g., acres in tax lots after constraints are deducted) for vacant and partially vacant land by plan designation. The results show that Talent has about 124 buildable residential acres. Of this, about 28% are in tax lots classified as vacant, and 72% are in tax lots classified as partially vacant. Over half of all buildable residential land (69 acres) is in the residential low density plan designation and currently outside city limits. Thirty-one

^{*}Two taxlots along OR-99 fall under two different plan designations: residential and commercial. The portions of these lots that are designated residential have been included in this analysis.

percent of the remaining buildable land is within the residential low density plan designation within city limits. Residential manufactured home and high density land is sparse, together comprising only 14% of total remaining buildable lands.

Table A-3. Buildable acres in vacant and partially vacant tax lots by plan designation, Talent UGB, 2016

		Percent of				
Development Status	RL-CL	RM	RH	RL-UGB	Total	Total
Partially vacant	16	2	3	68	89	72%
Vacant	22	3	9	1	35	28%
Total	38	5	12	69	124	100%
Percent of Total	31%	4%	10%	56%	100%	

Source: City of Talent analysis of Jackson County GIS data

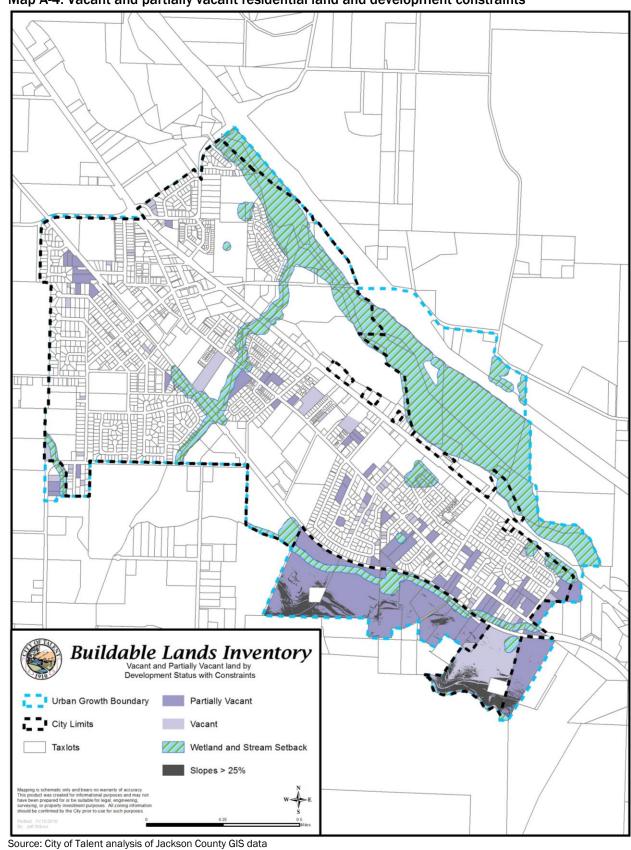
Buildable Lands Inventory
Residential land by Development Status Urban Growth Boundary Developed City Limits Partially vacant Taxlots Vacant Undevelopable Public Source: City of Talent analysis of Jackson County GIS data

Map A-2: Residential land by development status

Buildable Lands Inventory
Vacant and Partially Vacant land by Development Status Urban Growth Boundary Partially vacant City Limits Vacant Taxlots

Map A-3: Vacant and partially vacant residential land.

Source: City of Talent analysis of Jackson County GIS data



Map A-4: Vacant and partially vacant residential land and development constraints